#### GREEN GABLES METROPOLITAN DISTRICT NO. 1 Jefferson County, Colorado

# FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION

YEAR ENDED DECEMBER 31, 2023

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#### INDEPENDENT AUDITOR'S REPORT

To the Board of Directors Green Gables Metropolitan District No. 1 Jefferson County, Colorado

#### Opinions

We have audited the accompanying financial statements of the governmental activities and each major fund of Green Gables Metropolitan District No. 1 (the District), as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of Green Gables Metropolitan District No. 1, as of December 31, 2023, and the respective changes in financial position thereof, and the budgetary comparison for the general fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audits in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

# Fiscal Focus Partners, LLC

# Auditor's Responsibility

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

# **Required Supplementary Information**

Management has omitted management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

# **Supplementary and Other Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The supplementary and other information (together, the information) as listed in the table of contents is presented for purposes of legal compliance and additional analysis and is not a required part of the basic financial statements. The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Fiscal Focus Partners LLC

Arvada, Colorado September 10, 2024

# **BASIC FINANCIAL STATEMENTS**

# GREEN GABLES METROPOLITAN DISTRICT NO. 1 STATEMENT OF NET POSITION DECEMBER 31, 2023

	Governmental Activities
ASSETS	
Cash and Investments	\$ 416,874
Cash and Investments - Restricted	1,160,788
Accounts Receivable	3,376
Prepaid Insurance	5,009
Receivable from County Treasurer	4,127
Property Tax Receivable	951,704
Capital Assets:	
Capital Assets Net of Depreciation	4,247,943
Total Assets	6,789,821
DEFERRED OUTFLOWS OF RESOURCES	
Cost of Refunding, Net	899,626
Total Deferred Outflows of Resources	899,626
LIABILITIES	
Accounts Payable	7,822
Accrued Interest	33,543
Noncurrent Liabilities:	
Due Within One Year	265,000
Due in More Than One Year	12,845,000
Total Liabilities	13,151,365
DEFERRED INFLOWS OF RESOURCES	
Deferred Property Tax	951,704
Total Deferred Inflows of Resources	951,704
NET POSITION	
Invested in Capital Assets, Net of Related Debt	(1,644,369)
Restricted for:	(,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Emergency Reserve	10,800
Debt Service	931,933
Net Position - Unrestricted	(5,711,986)
	(0,11,000)
Total Net Position	\$ (6,413,622)

#### GREEN GABLES METROPOLITAN DISTRICT NO. 1 STATEMENT OF ACTIVITIES YEAR ENDED DECEMBER 31, 2023

			Program Revenues		Net Revenues (Expenses) and Changes in Net Position
		Charges	Operating Grants and	Capital Grants and	Covernmental
	Expenses	for Services	Contributions	Contributions	Governmental Activities
FUNCTIONS/PROGRAMS			Contributions	Contributions	///////////////////////////////////////
Primary Government:					
Governmental Activities: General Government Interest on Long-Term Debt	\$ 442,493	\$ 90,260	\$ -	\$ -	\$ (352,233)
and Related Costs	461,646				(461,646)
Total Governmental Activities	\$ 904,139	\$ 90,260	\$	\$	(813,879)
	GENERAL REVE	NUES			
	Property Taxes	hin Tayaa			930,514
	Specific Owners Interest Income	nip Taxes			66,592 60,503
		al Revenues and Tra	nsfers		1,057,609
	CHANGES IN NE	T POSITION			243,730
	Net Position - Beg	inning of Year			(6,657,352)
	<b>NET POSITION -</b>	END OF YEAR			\$ (6,413,622)

## GREEN GABLES METROPOLITAN DISTRICT NO. 1 BALANCE SHEET – GOVERNMENTAL FUNDS DECEMBER 31, 2023

	(	General		Debt Service		Capital Projects	Go	Total overnmental Funds
ASSETS								
Cash and Investments Cash and Investments - Restricted Receivable from County Treasurer Accounts Receivable Prepaid Insurance	\$	344,838 10,800 1,065 3,376 5,009	\$	1,149,988 3,062 - -	\$	72,036 - - - -	\$	416,874 1,160,788 4,127 3,376 5,009
Property Tax Receivable		287,338		664,366				951,704
Total Assets	\$	652,426	\$	1,817,416	\$	72,036	\$	2,541,878
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES								
LIABILITIES								
Accounts Payable	\$	7,822	\$	-	\$	-	\$	7,822
Total Liabilities		7,822		-		-		7,822
DEFERRED INFLOWS OF RESOURCES								
Deferred Property Tax		287,338		664,366		-		951,704
Total Deferred Inflows of Resources		287,338		664,366		-		951,704
FUND BALANCES Nonspendable:								
Prepaid Expense		5,009		-		-		5,009
Restricted for: Emergency Reserves Debt Service		10,800 -		- 1,153,050		-		10,800 1,153,050
Capital Projects		-		-		72,036		72,036
Unassigned Total Fund Balances		<u>341,457</u> 357,266		- 1,153,050		- 72,036		341,457 1,582,352
		337,200		1,155,050		72,030		1,362,352
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	¢	652 426	¢	1 017 /16	¢	72,036		
Resources, and Fund Balances	<u> </u>	652,426	\$	1,817,416	\$	72,030		
Amounts reported for governmental activities in the statemer net position are different because:	nt of							
Capital assets used in governmental activities are not final resources and, therefore, are not reported in the funds.	ncial							4,247,943
Other long-term assets are not available to pay for current expenditures and, therefore, are not reported in the funds. Cost of Refunding, Net	period							899,626
Long-term liabilities, including bonds payable, are not due in the current period and, therefore, are not reported in the Accrued Interest Loans Payable		yable						(33,543) (13,110,000)
,								
Net Position of Governmental Activities							\$	(6,413,622)

# GREEN GABLES METROPOLITAN DISTRICT NO. 1 STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS YEAR ENDED DECEMBER 31, 2023

	(	General		Debt Service		Capital Projects	Go	Total overnmental Funds
REVENUES	¢	040 404	¢	000 000	۴		۴	000 544
Property Taxes	\$	240,124	\$	690,390	\$	-	\$	930,514
Specific Ownership Taxes		17,184		49,408		-		66,592
Interest Income		11,662		46,835		2,006		60,503
Water - Revenue From HOA		54,688		-		-		54,688
Water - Revenue From Lennar GGMD No. 2		32,730		-		-		32,730
Miscellaneous Revenue		2,842		-		-		2,842
Total Revenues		359,230		786,633		2,006		1,147,869
EXPENDITURES								
Current:								
Accounting		26,500		-		-		26,500
Auditing		6,150		-		-		6,150
County Treasurer's Fee		3,608		10,374		-		13,982
District Management		43,144		-		-		43,144
Dues and Membership		667		-		-		667
Election		2,331		-		-		2,331
Insurance		4,888		-		-		4,888
Landscaping		47,331		-		-		47,331
Legal		33,882		-		-		33,882
Miscellaneous		1,044		-		-		1,044
Snow Removal		2,085		-		-		2,085
Water - Acquisition Cost		71,021		-		-		71,021
Water Facility O&M		27,992		-		-		27,992
Debt Service:								
Bond Interest		-		409,994		-		409,994
Bond Principal		-		280,000		-		280,000
Total Expenditures		270,643	_	700,368		-		971,011
NET CHANGE IN FUND BALANCES		88,587		86,265		2,006		176,858
Fund Balances - Beginning of Year		268,679		1,066,785		70,030		1,405,494
FUND BALANCES - END OF YEAR	\$	357,266	\$	1,153,050	\$	72,036	\$	1,582,352

#### GREEN GABLES METROPOLITAN DISTRICT NO. 1 RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES YEAR ENDED DECEMBER 31, 2023

Net Change in Fund Balances - Total Governmental Funds	\$ 176,858
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. In the statement of activities capital outlay is not reported as an expenditure. However, the statement of activities will report as depreciation expense the allocation of the cost of any depreciable asset over the estimated useful life of the asset. Therefore, this is the amount of capital outlay, depreciation and dedication of capital assets to other governments, in the current period.	
Depreciation Expense	(171,850)
Other long-term assets are not available to pay for current period expenditures and, therefore, are not reported in the funds.	
The issuance of long-term debt (e.g. bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of government funds. Neither transaction, however, has any effect on net position. Loan Principal	280,000
Revenues in the statement of activities that do not provide current financial resources are not reported as revenue in the fund financial statements.	200,000
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	
Accrued Interest Payable - Change in Liability	155
Amortization of Cost of Bond Refunding	 (41,433)
Changes in Net Position of Governmental Activities	\$ 243,730

# GREEN GABLES METROPOLITAN DISTRICT NO. 1 GENERAL FUND – STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL YEAR ENDED DECEMBER 31, 2023

	а	Original Ind Final Budget		Actual Amounts	Fir	riance with nal Budget Positive Negative)
REVENUES	¢	240 420	۴	040 404	¢	
Property Taxes	\$	240,130	\$	240,124	\$	(6)
Specific Ownership Taxes Interest Income		16,809		17,184		375
Water - Revenue from HOA		2,100		11,662		9,562
Water - Revenue from HOA Water - Revenue from Lennar GGMD NO. 2		210,000		54,688		(155,312)
Miscellaneous Revenue		29,560 39,600		32,730 2,842		3,170 (36,758)
Total Revenues		538,199		359,230		(178,969)
Total Revenues		550,199		559,250		(170,909)
EXPENDITURES						
Accounting		48,300		26,500		21,800
Auditing		6,000		6,150		(150)
Contingency		11,790		-		11,790
County Treasurer's Fee		3,610		3,608		2
District Management		46,000		43,144		2,856
Dues and Membership		700		667		33
Election		30,000		2,331		27,669
Insurance		5,500		4,888		612
Landscaping		49,500		47,331		2,169
Legal		58,000		33,882		24,118
Miscellaneous		1,200		1,044		156
Snow Removal		5,000		2,085		2,915
Storm Drainage		10,000		-		10,000
Water - Acquisition Cost		225,000		71,021		153,979
Water Facility O&M		36,400		27,992		8,408
Total Expenditures		537,000		270,643		266,357
NET CHANGE IN FUND BALANCE		1,199		88,587		87,388
Fund Balance - Beginning of Year		214,495		268,679		54,184
FUND BALANCE - END OF YEAR	\$	215,694	\$	357,266	\$	141,572

# NOTE 1 DEFINITION OF REPORTING ENTITY

Green Gables Metropolitan District No. 1 (the District), a quasi-municipal corporation and political subdivision of the State of Colorado, was organized by Order and Decree of the District Court for Jefferson County recorded on January 10, 2013 and is governed pursuant to provisions of the Colorado Special District Act (Title 32, Article 1, Colorado Revised Statutes). The District was organized in conjunction with Green Gables Metropolitan District No. 2 (District No. 2). Services are provided to the Green Gables mixed use redevelopment (the Project) by the District and District No. 2. The District serves the residential portion of the Project and District No. 2 serves the commercial and multi-family portions of the Project. The Districts each operate as distinct and separate entities, however, the District's service area is generally located east of Wadsworth Boulevard and south of Jewell Avenue in Jefferson County. The District was established to provide water, storm sewer and sanitary sewer, streets and traffic safety protection, parks and recreation, and covenant enforcement.

The District follows the Governmental Accounting Standards Board (GASB) accounting pronouncements which provide guidance for determining which governmental activities, organizations and functions should be included within the financial reporting entity. GASB pronouncements set forth the financial accountability of a governmental organization's elected governing body as the basic criterion for including a possible component governmental organization in a primary government's legal entity. Financial accountability includes, but is not limited to, appointment of a voting majority of the organization's governing body, ability to impose its will on the organization, a potential for the organization to provide specific financial benefits or burdens and fiscal dependency.

The District has no employees, and all operations and administrative functions are contracted.

The District is not financially accountable for any other organization, nor is the District a component unit of any other primary governmental entity.

# NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The more significant accounting policies of the District are described as follows:

#### **Government-Wide and Fund Financial Statements**

The government-wide financial statements include the statement of net position and the statement of activities. These financial statements include all of the activities of the District. The effect of interfund activity has been removed from these statements. Governmental activities are normally supported by taxes and intergovernmental revenues.

The statement of net position reports all financial and capital resources of the District. The difference between the sum of assets and deferred outflows and the sum of liabilities and deferred inflows is reported as net position.

# NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Government-Wide and Fund Financial Statements (Continued)**

The statement of activities demonstrates the degree to which the direct and indirect expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

#### Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met. Depreciation is computed and recorded as an operating expense. Expenditures for capital assets are shown as increases in assets and redemption of bonds, notes and developer advances are recorded as a reduction in liabilities.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. The major sources of revenue susceptible to accrual are water revenue and expense, reimbursements billed, property taxes and specific ownership taxes. All other revenue items are considered to be measurable and available only when cash is received by the District. Expenditures, other than interest on long-term obligations, are recorded when the liability is incurred, or the long-term obligation is due.

The District reports the following major governmental funds:

The General Fund is the District's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The Debt Service Fund accounts for the resources accumulated and payments made for principal and interest on long-term general obligation debt of the governmental funds.

The Capital Projects Fund is used to account for financial resources to be used for the acquisition and construction of capital equipment and facilities.

# NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### <u>Measurement Focus, Basis of Accounting, and Financial Statement Presentation</u> (Continued)

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

#### **Budgets**

In accordance with the State Budget Law, the District's Board of Directors holds public hearings in the fall each year to approve the budget and appropriate the funds for the ensuing year. The appropriation is at the total fund expenditures level and lapses at yearend. The District's Board of Directors can modify the budget by line item within the total appropriation without notification. The appropriation can only be modified upon completion of notification and publication requirements. The budget includes each fund on its basis of accounting unless otherwise indicated.

#### Pooled Cash and Investments

The District follows the practice of pooling cash and investments of all funds to maximize investment earnings. Except when required by trust or other agreements, all cash is deposited to and disbursed from a single bank account. Cash in excess of immediate operating requirements is pooled for deposit and investment flexibility. Investment earnings are allocated periodically to the participating funds based upon each fund's average equity balance in the total cash.

# Property Taxes

Property taxes are levied by the District's Board of Directors. The levy is based on assessed valuations determined by the County Assessor generally as of January 1 of each year. The levy is normally set by December 15 by certification to the County Commissioners to put the tax lien on the individual properties as of January 1 of the following year. The County Treasurer collects the determined taxes during the ensuing calendar year. The taxes are payable by April or if in equal installments, at the taxpayer's election, in February and June. Delinquent taxpayers are notified in August and generally sales of the tax liens on delinquent properties are held in November or December. The County Treasurer remits the taxes collected monthly to the District.

Property taxes, net of estimated uncollectible taxes, are recorded initially as deferred inflow of resources in the year they are levied and measurable. The unearned property tax revenues are recorded as revenue in the year they are available or collected.

# **Capital Assets**

Capital assets, which include property and infrastructure assets (e.g., detention ponds and similar items), are reported in the applicable governmental columns in the government-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of more than \$5,000. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

# NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Capital Assets (Continued)

Capital assets which are anticipated to be conveyed to other governmental entities are recorded as construction in progress and are not included in the calculation of net investment in capital assets component of the District's net position.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the life of the asset are not capitalized. Improvements are capitalized and depreciated over the remaining useful lives of the related fixed assets, as applicable.

Depreciation expense has been computed using the straight-line method over the following estimated economic useful lives:

Pump House	20 Years
Street Improvements	30 Years

#### Deferred Inflows and Outflows of Resources

In addition to assets, the statement of net position reports a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until that time. The District has one item that qualifies for reporting in this category. Accordingly, the item, cost of refunding, is deferred and recognized as an outflow of resources in the period that the amount is incurred.

In addition to liabilities, the statement of net position reports a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. The District has two items that qualify for reporting in this category. Accordingly, the item, *deferred property tax revenue and unearned revenue*, is deferred and recognized as an inflow of resources in the period that the amount becomes available.

# <u>Equity</u>

#### Net Position

For government-wide presentation purposes when both restricted and unrestricted resources are available for use, it is the government's practice to use restricted resources first, then unrestricted resources as they are needed.

#### Fund Balance

Fund balance for governmental funds should be reported in classifications that comprise a hierarchy based on the extent to which the government is bound to honor constraints on the specific purposes for which spending can occur. Governmental funds report up to five classifications of fund balance: nonspendable, restricted, committed, assigned, and unassigned.

# NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Equity (Continued)

#### Fund Balance (Continued)

Because circumstances differ among governments, not every government or every governmental fund will present all of these components. The following classifications describe the relative strength of the spending constraints:

- Nonspendable Fund Balance The portion of fund balance that cannot be spent because it is either not in spendable form (such as prepaid amounts or inventory) or legally or contractually required to be maintained intact.
- *Restricted Fund Balance* The portion of fund balance that is constrained to being used for a specific purpose by external parties (such as bondholders), constitutional provisions, or enabling legislation.
- Committed Fund Balance The portion of fund balance that can only be used for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision-making authority, the Board of Directors. The constraint may be removed or changed only through formal action of the Board of Directors.
- Assigned Fund Balance The portion of fund balance that is constrained by the government's intent to be used for specific purposes but is neither restricted nor committed. Intent is expressed by the Board of Directors to be used for a specific purpose. Constraints imposed on the use of assigned amounts are more easily removed or modified than those imposed on amounts that are classified as committed.
- Unassigned Fund Balance The residual portion of fund balance that does not meet any of the criteria described above.

If more than one classification of fund balance is available for use when an expenditure is incurred, it is the District's practice to use the most restrictive classification first.

#### NOTE 3 CASH AND INVESTMENTS

Cash and investments as of December 31, 2023, are classified in the accompanying financial statements as follows:

Statement of Net Position:	
Cash and Investments	\$ 416,874
Cash and Investments - Restricted	 1,160,788
Total Cash and Investments	\$ 1,577,662

Cash and investments as of December 31, 2023, consist of the following:

Deposits with Financial Institutions	\$ 1,134,091
Investments	 443,571
Total Cash and Investments	\$ 1,577,662

#### **Deposits with Financial Institutions**

The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by state regulators. Amounts on deposit in excess of federal insurance levels must be collateralized. The eligible collateral is determined by the PDPA. PDPA allows the institution to create a single collateral pool for all public funds. The pool for all the uninsured public deposits as a group is to be maintained by another institution or held in trust. The market value of the collateral must be at least 102% of the aggregate uninsured deposits.

The State Commissioners for banks and financial services are required by statute to monitor the naming of eligible depositories and reporting of the uninsured deposits and assets maintained in the collateral pools.

At December 31, 2023, the District's cash deposits had a bank balance and a carrying balance of \$1,134,091.

#### Investments

The District has not adopted a formal investment policy but follows state statutes regarding investments.

The District generally limits its concentration of investments to those noted with an asterisk (\*) below, which are believed to have minimal credit risk, minimal interest rate risk and no foreign currency risk. Additionally, the District is not subject to concentration risk disclosure requirements or investment custodial credit risk disclosure requirements for investments that are in the possession of another party.

Colorado revised statutes limit investment maturities to five years or less unless formally approved by the Board of Directors. Such actions are generally associated with a debt service reserve or sinking fund requirements.

# NOTE 3 CASH AND INVESTMENTS (CONTINUED)

#### **Investments (Continued)**

Colorado statutes specify investment instruments meeting defined rating and risk criteria in which local governments may invest which include:

- . Obligations of the United States, certain U.S. government agency securities, and securities of the World Bank
  - General obligation and revenue bonds of U.S. local government entities
- . Certain certificates of participation
- Certain securities lending agreements
- . Bankers' acceptances of certain banks
- Commercial paper
- . Written repurchase agreements and certain reverse repurchase agreements collateralized by certain authorized securities
- . Certain money market funds
- . Guaranteed investment contracts
- \* Local government investment pools

As of December 31, 2023, the District had the following investments.

Investment	Maturity	 Amount
Colorado Surplus Asset Fund	Weighted-Average	
Trust (CSAFE)	Under 60 Days	\$ 443,571
		\$ 443,571

# <u>CSAFE</u>

The District invested in the Colorado Surplus Asset Fund Trust (CSAFE) (the Trust), which is an investment vehicle established by state statute for local government entities to pool surplus assets. The State Securities Commissioner administers and enforces all State statutes governing the Trust. The Trust currently offers two portfolios – CSAFE CASH FUND and CSAFE CORE.

CSAFE CASH FUND operates similar to a money market fund, with each share valued at \$1.00. CSAFE may invest in U.S. Treasury securities, repurchase agreements collateralized by U.S. Treasury securities, certain money market funds and highest rated commercial paper, any security allowed under Section 24-75-601.1, C.R.S.

CSAFE CORE, a variable Net Asset Value (NAV) Local Government Investment Pool, offers weekly liquidity and is managed to approximate a \$2.00 transactional share price. CSAFE CORE may invest in securities authorized by Section 24-75-601.1, C.R.S., including U.S. Treasury securities, repurchase agreements collateralized by U.S. Treasury securities, certain obligations of U.S. government agencies, and highest rated commercial paper.

#### NOTE 3 CASH AND INVESTMENTS (CONTINUED)

#### **CSAFE (CONTINUED)**

A designated custodial bank serves as custodian for CSAFE's portfolio pursuant to a custodian agreement. The custodian acts as safekeeping agent for CSAFE's investment portfolio and provides services as the depository in connection with direct investments and withdrawals. The custodian's internal records segregate investments owned by CSAFE. CSAFE CASH FUND is rated AAAmmf and CSAFE CORE is rated AAAf/S1 by Fitch Ratings. CSAFE records its investments at amortized cost and the District records its investments in CSAFE using the amortized cost method. There are no unfunded commitments, the redemption frequency is daily and there is no redemption notice period.

#### NOTE 4 CAPITAL ASSETS

An analysis of the changes in capital assets for the year ended December 31, 2023 follows:

	Balance at December 31, 2022	Increases	Decreases	Balance at December 31, 2023
Governmental Activities:				
Capital Assets, Not Being Depreciated:				
Construction in Progress	\$ 54,471	-	\$ 54,471	-
Total Capital Assets,				
Not Being Depreciated	54,471	-	54,471	-
Capital Assets, Being Depreciated:				
Street Improvements	5,073,802	-	-	5,073,802
Pump House	-	54,471	-	54,471
Total Capital Assets,				
Being Depreciated	5,073,802	54,471	-	5,128,273
Less Accumulated Depreciation for:				
Accumulated Depreciation - Street Improvements	(708,480)	(169,127)	_	(877,607)
Accumulated Depreciation - Pump House	-	(2,723)	-	(2,723)
Total Accumulated				
Depreciation	(708,480)	(171,850)		(880,330)
Total Capital Assets, Being				
Depreciated, Net	4,365,322	(117,379)	_	4,247,943
	1,000,022	(111,010)		1,211,010
Governmental Activities				
Capital Assets, Net	\$ 4,419,793	\$ (117,379)	\$ 54,471	\$ 4,247,943

During 2023, depreciation expense was charged to the general government function.

# NOTE 5 LONG-TERM OBLIGATIONS

The following is an analysis of the changes in the District's long-term obligations for the year ended December 31, 2023:

	Balance at December 31, 2022	Additions	Reductions	Balance at December 31, 2023	Due Within One Year
Direct Borrowings:					
Series 2019 Loan Payable	\$ 13,390,000	\$ -	\$ 280,000	\$ 13,110,000	\$ 265,000
Total Long-Term Obligations	\$ 13,390,000	\$ -	\$ 280,000	\$ 13,110,000	\$ 265,000

The details of the District's long-term obligations are as follows:

# Series 2019 General Obligation Loan

On November 14, 2019, the District entered into a Loan Agreement (Loan Agreement) with BBVA Mortgage Corporation (Lender) pertaining to a Taxable (Convertible to Tax-Exempt) Limited Tax (Convertible to Unlimited Tax) General Obligation Refunding and Improvement Loan in the amount of \$13,910,000 (the Loan). The proceeds of the Loan were used to: a) refund the District's then outstanding Series 2016A and Series 2016B Bonds; (b) pay or reimburse project costs of the District; c) fund the Reserve Fund (as defined in the Loan Agreement); and d) pay the costs of issuing the Loan. The Loan does not have any unused lines of credit.

The Loan is secured by and payable from the Pledged Revenue consisting of moneys derived from the following sources, after payment of any costs of collection: a) the Required Mill Levy (as defined in the Loan Agreement); (b) the portion of the Specific Ownership Taxes (as defined in the Loan Agreement) allocable to the amount of the Required Mill Levy; and (c) any other legally available moneys which the District determines, in its absolute discretion, to apply as Pledged Revenue. The Loan is also secured by a Reserve Fund in the amount of \$830,008. The Loan is collateralized by the Pledged Revenue and all amounts held in the Loan Payment Fund and the Reserve Fund.

Interest payments are due June 1 and December 1 of each year, commencing on June 1, 2020, and principal payments are due December 1 of each year, beginning December 1, 2020. The Loan bore a taxable interest at 3.82% through the Conversion Date, September 16, 2021, and bears a tax-exempt interest rate at 3.02% after the Conversion Date. The Loan matures on December 1, 2034. Interest not paid when due will be subject to a default rate calculated as the base rate plus 4% until the default is cured. In the case of a post-maturity default, the Loan will bear interest at *The Wall Street Journal* prime rate plus 2%.

Principal payments on the Loan are due and payable in the amounts set forth in the schedule attached. Pursuant to the Loan Agreement, the District is restricted from optional prepayment of the Loan Balance prior to November 14, 2024 (the fifth anniversary of the Closing Date). On November 14, 2024 or any day after, the District may prepay the Loan in whole or in part, with written consent of the Lender and in accordance with the provisions of the Loan Agreement.

# NOTE 5 LONG-TERM OBLIGATIONS (CONTINUED)

#### Series 2019 General Obligation Loan (Continued)

Pursuant to the Loan Agreement, if the District provides the Refinancing Certificate (as defined in the Loan Agreement) to the Lender in accordance with the provisions of the Loan Agreement, such Refinancing Certificate certifying that the District reasonably expects to refinance the Loan on or before the maturity date, the amount due and payable on the Loan for fiscal year 2034 will be assumed to equal \$530,000. The Loan is not subject to acceleration.

To the extent principal is not paid when due, principal shall remain outstanding until paid. Events of Default occur if the District fails to impose the required mill levy or to apply the Pledged Revenues as required, and does not comply with other customary terms and conditions consistent with normal municipal financing as described in the Loan Agreement.

The details of the District's long-term principal obligations are as follows:

<u>Year Ending December 31,</u>	Principal		
2024	\$ 265,000		
2025		275,000	
2026		295,000	
2027		305,000	
2028		330,000	
2029-2033		1,925,000	
2034		9,715,000	
Total	\$	13,110,000	

# Authorized Debt

On November 6, 2012, a majority of the qualified electors of the District authorized the issuance of indebtedness in an amount not to exceed \$49,000,000 in each authorized statutory category at an interest rate not to exceed 18% per annum. At December 31, 2023, the District had authorized but unissued indebtedness in the following amounts allocated for the following purposes:

		Amount uthorized on	Authorization Used					Authorized				
	N	November 6,		November 6,		eries 2016A	Se	eries 2016B	S	eries 2019		But
	_	2012	Bonds		Bonds		Loan		Unused			
Street Improvements	\$	49,000,000	\$	4,818,000	\$	811,250	\$	-	\$	43,370,750		
Parks and Recreation		49,000,000		-		-		-		49,000,000		
Water		49,000,000		1,138,800		191,750		-		47,669,450		
Storm or Sanitary Sewer		49,000,000		2,803,200		472,000		-		45,724,800		
Traffic and Safety		49,000,000		-		-		-		49,000,000		
Operations and Maintenance		49,000,000		-		-		3,675,000		45,325,000		
Debt Refunding		49,000,000		-		-		-		49,000,000		
Intergovernmental		49,000,000		-		-		-		49,000,000		
Total	\$	392,000,000	\$	8,760,000	\$	1,475,000	\$	3,675,000	\$	378,090,000		

# NOTE 5 LONG-TERM OBLIGATIONS (CONTINUED)

#### Authorized Debt (Continued)

Pursuant to the Service Plan, the District, along with District No. 2, is permitted to issue bond indebtedness in an aggregate amount up to \$49,000,000 (Combined Debt Limit), at an interest rate not to exceed 18%. In the future, the District may issue a portion or all of the remaining authorized but unissued general obligation debt for purposes of providing public improvements to support development as it occurs within the District's service area.

#### NOTE 6 NET POSITION

The District has net position consisting of three components – net investment in capital assets, restricted, and unrestricted.

Net investment in capital assets consists of capital assets, net of accumulated depreciation and reduced by the outstanding balances of bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. As of December 31, 2023, the District had net investment in capital assets calculated as follows:

	Governmental Activities	
Net Investment in Capital Assets:		
Capital Assets, Net	\$	4,247,943
Outstanding Long-Term Debt Applicable to Capital Assets		(7,210,500)
Unspent Loan Proceeds		823,393
Outstanding Unamortized Loss Debt Applicable to Capital		
Assets		494,795
Net Investment in Capital Assets	\$	(1,644,369)

Restricted assets include net position that are restricted for use either externally imposed by creditors, grantors, contributors, or laws and regulations of other governments or imposed by law through constitutional provisions or enabling legislation. The District had restricted net position as of December 31, 2023, as follows:

	vernmental Activities
Restricted Net Position:	
Emergencies	\$ 10,800
Debt Service Reserve	 931,933
Total Restricted Net Position	\$ 942,733

The District has a deficit in unrestricted net position. This deficit amount was a result of the District being responsible for the repayment of bonds issued for the construction of public improvements conveyed to other government entities.

#### NOTE 7 DISTRICT AGREEMENTS

#### Water Service Agreements

On September 26, 2018, the District and the Green Gables Development Company, Inc. (the Developer) entered into an Agreement for Water Services (Developer Water Agreement). The Developer Water Agreement reflects that certain Water Facilities (including among other things, a pump building, water pumps, pipelines, and other similar facilities) will be dedicated to the District following completion of construction by CalAtlantic Group, Inc. (CalAtlantic). It is anticipated that the District will be responsible for the operation, repair, and maintenance of the afore-mentioned Water Facilities during its ownership thereof. The Developer Water Agreement sets forth the terms under which the Developer will deliver the Project Water (as defined in the Developer Water Agreement) to the District for the purpose of irrigating the Irrigation Tracts (as defined in the Developer Water Agreement) in accordance with the terms thereof.

On June 2, 2020, the Developer assigned to Save Ward Lake, LLC, all of its right, title, and interest in, to and under the Developer Water Agreement, and further granted and delegated all of its duties and obligations thereunder, and Save Ward Lake, LLC accepted such assignment. The District's obligations under the Developer Water Agreement are not affected by this assignment.

On September 26, 2018, the District and Green Gables Owners Association, Inc. (the Association) entered into an Agreement for Water Services (Association Water Agreement). The Association Water Agreement reflects that the Association owns, or will own, certain water improvements to be constructed within the Project (irrigation mainlines, distribution lines, controllers, meters, valves, backflow preventers, and irrigation heads) contained within the Open Spaces (as defined in the Association Water Agreement) for use in the irrigation of those areas. The Association Water Agreement sets forth the terms under which the District will furnish Project Water (as defined in the Developer Water Agreement) to the Association for the purpose of irrigating certain Common Areas and the Open Spaces.

On August 15, 2022, the District, District No. 2, and CalAtlantic Group, LLC (CalAtlantic) entered into an Agreement for Non-Potable Irrigation Water Service (District 2 Water Agreement). The District 2 Water Agreement reflects that the homeowners' association within District No. 2 (Green Gables Townhome Association, Inc. (Townhome HOA)) owns, or will own, certain water improvements to be constructed within the Townhome Project (irrigation mainlines, distribution lines, controllers, meters, valves, backflow preventers, and irrigation heads) contained within the Townhome Project (as defined in the District 2 Water Agreement) for use in the irrigation of those areas. The District 2 Water Agreement sets forth the terms under which the District will furnish Project Water (as defined in the District 2 Water Agreement) to District No. 2 for the purpose of irrigating the Property (as defined in the District 2 Water Agreement) in accordance with the terms of the District 2 to Water Agreement.

Under the terms of the District 2 Water Agreement, the District agrees to invoice the Townhome HOA directly for all Fees, and District No. 2 agrees to take all lawful actions to ensure the Townhome HOA timely pays amounts invoiced by the District. District No. 2 further agrees it is responsible for amounts not collected from the Townhome HOA by the District.

# NOTE 7 DISTRICT AGREEMENTS (CONTINUED)

#### Intergovernmental Agreement for Cost Sharing

On October 23, 2018, the District and District No. 2 entered into an Intergovernmental Agreement for Cost Sharing (Cost Sharing IGA). The purpose of the Cost Sharing IGA is to (i) identify and approve the allocation of the Shared Costs (as defined in the Cost Sharing IGA) as between the District and District No. 2; (ii) evidence the agreement of the District and District No. 2 to assume the obligation to reimburse the Developer for their respective share of the Allocated Costs (as defined in the Cost Sharing IGA); and (iii) agree and acknowledge that the method of determining the allocation of the Allocated Costs will apply to the remaining Shared Improvements to be constructed by either the District or District No. 2 in the future.

#### Jefferson County IGA

On May 31, 2013, the District entered into an Intergovernmental Agreement with Jefferson County, State of Colorado, and District No. 2 (IGA). The IGA designates the terms under which the County will be responsible for maintenance of certain public roadways upon acceptance but will not be responsible for the maintenance of the Architectural and Design Elements, which are not related to the structural integrity or safety of the roadway, and which are cosmetic. The Districts shall, at their sole cost and expense be responsible for the maintenance, repair, and replacement of the Architectural and Design Elements described in the IGA in perpetuity.

The IGA was amended April 13, 2017 to include open space tracts to be owned by Jefferson County. The District will be responsible for maintenance of public improvements in the open space tracts.

#### NOTE 8 RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; thefts of, damage to, or destruction of assets; errors or omissions; injuries to employees; or acts of God.

The District is a member of the Colorado Special Districts Property and Liability Pool (the Pool) as of December 31, 2023. The Pool is an organization created by intergovernmental agreement to provide property, liability, public officials' liability, boiler and machinery and workers' compensation coverage to its members. Settled claims have not exceeded this coverage in any of the past three fiscal years.

The District pays annual premiums to the Pool for liability, property, public officials' liability, and workers' compensation coverage. In the event aggregated losses incurred by the Pool exceed amounts recoverable from reinsurance contracts and funds accumulated by the Pool, the Pool may require additional contributions from the Pool members. Any excess funds which the Pool determines are not needed for purposes of the Pool may be returned to the members pursuant to a distribution formula.

# NOTE 9 TAX, SPENDING, AND DEBT LIMITATIONS

Article X, Section 20 of the Colorado Constitution, commonly known as the Taxpayer's Bill of Rights (TABOR), contains tax, spending, revenue, and debt limitations that apply to the State of Colorado and all local governments.

Spending and revenue limits are determined based on the prior year's Fiscal Year Spending adjusted for allowable increases based upon inflation and local growth. Fiscal Year Spending is generally defined as expenditures plus reserve increases with certain exceptions. Revenue in excess of the Fiscal Year Spending limit must be refunded unless the voters approve retention of such revenue.

On November 6, 2012, a majority of the District's electors authorized the District to collect and spend or retain in a reserve the full amount of all currently levied taxes and fees of the District annually, without regard to any limitations under TABOR.

TABOR requires local governments to establish Emergency Reserves. These reserves must be at least 3% of Fiscal Year Spending (excluding bonded debt service). Local governments are not allowed to use the Emergency Reserves to compensate for economic conditions, revenue shortfalls, or salary or benefit increases.

The District's management believes it is in compliance with the provisions of TABOR. However, TABOR is complex and subject to interpretation. Many of the provisions, including the interpretation of how to calculate Fiscal Year Spending limits, will require judicial interpretation.

# SUPPLEMENTARY INFORMATION

# GREEN GABLES METROPOLITAN DISTRICT NO. 1 DEBT SERVICE FUND – SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL YEAR ENDED DECEMBER 31, 2023

	Original and Final Actual Budget Amounts		Variance with Final Budget Positive (Negative)		
REVENUES					
Property Taxes	\$	690,408	\$ 690,390	\$	(18)
Specific Ownership Taxes		48,329	49,408		1,079
Interest Income		10,700	 46,835		36,135
Total Revenues		749,437	786,633		37,196
EXPENDITURES					
County Treasurer's Fee		10,356	10,374		(18)
Bond Interest		409,994	409,994		-
Bond Principal		280,000	280,000		-
Contingency		4,650	-		4,650
Total Expenditures		705,000	 700,368		4,632
NET CHANGE IN FUND BALANCE		44,437	86,265		41,828
Fund Balance - Beginning of Year		1,054,032	 1,066,785		12,753
FUND BALANCE - END OF YEAR	\$	1,098,469	\$ 1,153,050	\$	54,581

# GREEN GABLES METROPOLITAN DISTRICT NO. 1 CAPITAL PROJECTS FUND – SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL DECEMBER 31, 2023

	Original Budget			Actual Amounts		Variance with Final Budget Positive (Negative)	
REVENUES	<u>^</u>		•	0.000	<u>^</u>	0.000	
Interest Income Total Revenues	\$	-	\$	2,006	\$	2,006	
Total Revenues		-		2,000		2,000	
EXPENDITURES							
Capital Outlay		70,030				70,030	
Total Expenditures		70,030		-		70,030	
NET CHANGE IN FUND BALANCE		(70,030)		2,006		72,036	
Fund Balance - Beginning of Year		70,030		70,030			
FUND BALANCE - END OF YEAR	\$		\$	72,036	\$	72,036	

# **OTHER INFORMATION**

# GREEN GABLES METROPOLITAN DISTRICT NO. 1 PRINCIPAL PAYMENT SCHEDULE DECEMBER 31, 2023

			(Convertible to Tax-Exempt)
		Limited Tax (Convertib	ble to Unlimited Tax) General
		Obligation Refundir	ng and Improvement Loan
			ries 2019
Bonds and	Interest	Dated Nov	vember 14, 2019
Maturing i	in the	Interest Payable .	June 1 and December 1
Year Ending De		Principal Pa	yable December 1
<u>_</u>			
2024	1	\$	265,000
2025		Ŷ	275,000
2026			295,000
2027			305,000
2028			330,000
2029			340,000
2020			365,000
2031			375,000
2032			415,000
2032			430,000
			,
2034 Toto		<u> </u>	9,715,000
Tota	1	<u></u>	13,110,000

# GREEN GABLES METROPOLITAN DISTRICT NO. 1 SUMMARY OF ASSESSED VALUATION, MILL LEVY, AND PROPERTY TAXES COLLECTED DECEMBER 31, 2023

		Total Mills Levied	tal Mills Levied Total Property Taxes				
Year Ended <u>December 31,</u>	Assessed Valuation	Total	Levied	Collected	Collected to Levied		
2019	\$ 8,389,079	66.536	\$ 558,179	\$ 558,177	100.00 %		
2020	13,390,316	66.796	894,420	894,148	99.97 %		
2021	15,031,465	62.000	931,950	898,040	96.36 %		
2022	15,000,370	62.000	930,023	930,012	100.00 %		
2023	14,610,889	63.688	930,538	930,514	100.00 %		
Estimated for Year Ending							
December 31, 2024	\$ 17,483,305	55 54.435	951,704				